



## Luxembourg

### National developments in 2025



In 2025, national authorities focused their efforts on preparations for the implementation of the Pact on Migration and Asylum. To this end, in October 2025 the Council of Government of Luxembourg endorsed two national strategies on migration-related issues. The national strategy for integrated external border management, which is informed by the Frontex Regulation, aims to foster integrated, effective and efficient border management, thus contributing to the safety of the Schengen area. The national strategy for asylum and migration management was developed as a requirement in the frames of the Pact implementation. It aims to increase resilience in the national asylum and reception systems, while contributing to the overall goals of European migration policy.<sup>1</sup>

As part of the reforms related to the Pact, in January 2026 the Council of Government approved a draft bill to incorporate the provisions of the instruments of the Pact in law.<sup>2</sup> In addition, the council approved a draft bill to establish a dedicated asylum and immigration court. The court will begin its operations with 16 judges and is expected to shorten processing times for asylum- and immigration-related cases. The draft bill also provides for reinforced staffing for administrative courts. As a first step, the Administrative Tribunal will receive six additional judicial posts, while the Administrative Court will receive one additional post.<sup>3</sup>

To optimise the management of applications across different steps of the procedure and create seamless links between the Dublin procedure and the general asylum procedure, a comprehensive, digital case management tool was developed. As of January 2025, the National Reception Office is responsible for the provision of information on reception conditions to all applicants, thus undertaking a task previously performed by the Red Cross.

On 30 June 2025, the Migration Policy Group presented the results of the Migrant Integration Policy Index (MIPEX) for Luxembourg. MIPEX is a composite tool to measure integration policies for migrants in general, not just applicants for and beneficiaries of international protection. According to MIPEX results, while Luxembourg is a leading country in areas like anti-discrimination and access to nationality, structural limitations in other domains, such as labour market mobility, healthcare and political participation may still shape the migrant experience.<sup>4</sup>

To better integrate applicants for international protection and beneficiaries of temporary protection into the labour market, two AMIF-funded programmes were implemented in 2025. Beneficiaries of these programmes received support on how to search for a job, write a resume and a motivation letter, prepare for a job interview, and acquaint themselves with relevant administrative procedures. The organisations implementing the two programmes also contacted employers to support them in administrative procedures for employing applicants and beneficiaries. Approximately 1,000 people benefited from the two programmes, which were extended to 2026.

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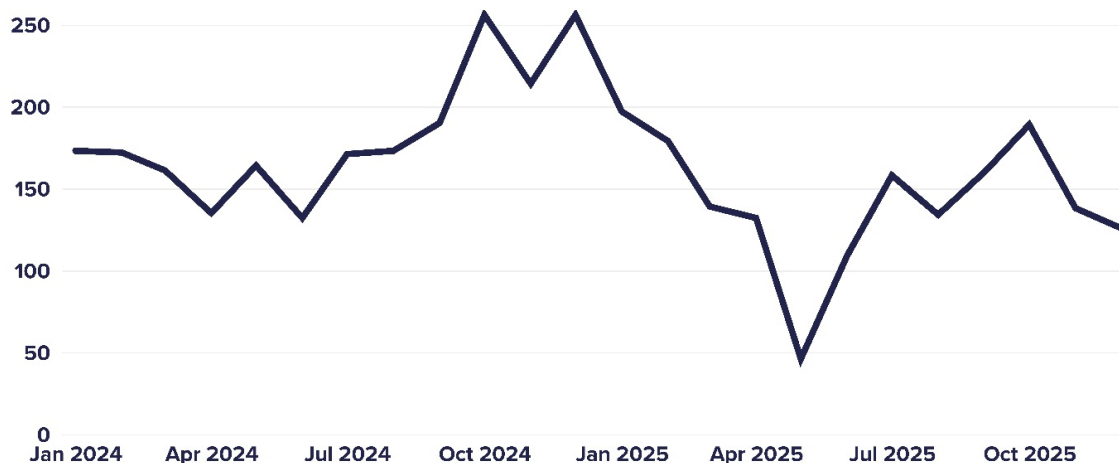
## Key indicators for 2025



Rank by number of asylum applications <b>20</b>	Rank per capita (applications per 1M inhabitants) <b>7</b>	Share of applications in EU+ <b>0.2%</b>	Recognition rate <b>53%</b>
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Indicator	2025	2024	% change	Top 3 countries of origin
Asylum applications	1,707	2,197 ↓	-22%	Eritrea (19%), Syria (11%), Algeria (5%)
Pending cases (Dec '25)	2,673	3,199 ↓	-16%	Syria (20%), Eritrea (20%), Venezuela (7%)
First instance decisions	1,090	1,484 ↓	-27%	Eritrea (35%), Venezuela (11%), Afghanistan (10%)
Refugee status	560	733 ↓	-24%	Eritrea (65%), Afghanistan (14%), Sudan (6%)
Subsidiary protection	15	221 ↓	-93%	Syria (73%), Yemen (13%), Ukraine (13%)
Negative	515	530 →	-3%	Venezuela (23%), Colombia (8%), Türkiye (6%)

Evolution of asylum applications, 2024-2025



For more developments, please consult the [Asylum Report 2026](#) and the [National Asylum Developments Database](#).





## Sources

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<sup>1</sup> Government of Luxembourg | Gouvernement Luxembourgeois. (22 October 2025). [Résumé des travaux du 22 octobre 2025](#) [Summary of work carried out on 22 October 2025].

<sup>2</sup> Government of Luxembourg | Gouvernement Luxembourgeois. (9 January 2026). [Résumé des travaux du 9 janvier 2026](#) [Summary of proceedings of 9 January 2026].

<sup>3</sup> Government of Luxembourg | Gouvernement Luxembourgeois. (9 January 2026). [Résumé des travaux du 9 janvier 2026](#) [Summary of proceedings of 9 January 2026].

<sup>4</sup> Migration Policy Group. (2025). [MIPEx 2025 Launch in Luxembourg](#).