



Italy

National developments in 2025



Preparations for the implementation of the Pact were ongoing, and the new screening process was already piloted at the Lampedusa hotspot by Italian authorities, with the EUAA, Frontex and Europol, to test the practical application of the Screening Toolbox.¹ In September 2025, Italy piloted the implementation of accelerated border procedures in two different locations in Sicily. Italy was identified as under migratory pressure in the European Commission's first Annual Migration Management Cycle due to a disproportionate number of arrivals, mainly following search and rescue operations at sea.²

The number of unaccompanied minors also rose, and their protection remained a priority. The Ministry of the Interior and the EUAA published a new handbook for stakeholders involved in the care and reception of unaccompanied minors,³ and the Swiss State Secretariat for Migration supported a new project to strengthen the reception and protection of minors.⁴ The procedure to convert the residence permit of a minor upon reaching adulthood was digitalised.⁵

Two main legislative changes on migration took place in 2025: Decree Law No 146/2025 (converted into Law No 179/2025) introduced measures on legal migration and migration management,⁶ while Decree Law No 37/2025 (converted into Law No 75/2025) expanded the categories of people who can be transferred to detention facilities in Albania to include irregular migrants subject to an expulsion order.⁷ The implementation of the Italy-Albania Protocol continued to meet difficulties and was monitored by UNHCR and the Asylum and Immigration Board (*Tavolo Asilo e Immigrazione*, TAI), a representative body of several sector-specific NGOs, which identified critical issues.⁸ As in 2024, several tribunals did not validate detention orders for applicants transferred to Albania.⁹ Transfers were effectively halted following the CJEU's long-awaited judgment in *Alace and Canpelli*¹⁰ on the safe country concept, in which the court established the rules to be followed for the application of the concept in accordance with EU law regarding judicial review and sources of information used for the designation of a country as safe. The Supreme Court of Cassation and the Rome Court of Appeal referred questions to the CJEU on the compatibility of the protocol with EU law.¹¹

Challenges related to access to the asylum procedure persisted, especially in the northern regions, as alleged by civil society organisations.¹² In response, a new booking system to submit applications was introduced at Turin Police Headquarters,¹³ and, more broadly, 108 case officers were deployed nationwide to support faster processing of asylum applications.¹⁴

Detention in CPRs was at the centre of public debate. The government has drawn up a plan for their implementation, with civil society organisations raising concerns over fundamental rights.¹⁵ Some courts frequently declined to validate detention orders, including due to the absence of adequate medical assessments.¹⁶ The Constitutional Court, while declaring the question of constitutional legitimacy inadmissible, noted the absence of a primary provision governing CPR detention,¹⁷ whereas the Council of State partially annulled the draft specifications for the 2024 CPRs, requiring stronger measures to protect the health of detainees.¹⁸ The Ministry of the Interior amended the specification following the council's decision.

Italy remained active in humanitarian admissions, with over 300 refugees arriving from Libya through humanitarian corridors¹⁹ and a memorandum of understanding establishing a new legal pathway for the employment of qualified refugees from Colombia, Egypt, Uganda and Jordan.²⁰ Memoranda were also signed with Bangladesh and Pakistan to promote regular migration.²¹

New inclusion initiatives included a memorandum of understanding to promote local cooperation between prefectures and church entities on reception and integration measures,²² the opening of UNHCR's seventh multi-service centre,²³ and the establishment of southern Italy's first reception centre dedicated exclusively to LGBTIQ migrants.²⁴

More input from civil society:

- [Arca di Noè Società Cooperativa Sociale](#)
- [Association for Juridical Studies on Immigration | Association for Juridical Studies on Immigration | Associazione per gli Studi Giuridici sull'Immigrazione](#)
- [European Network on Statelessness](#)
- [Save the Children](#)
- [Unione Nazionale Italiana per i Rifugiati ed Esuli](#)

Italy

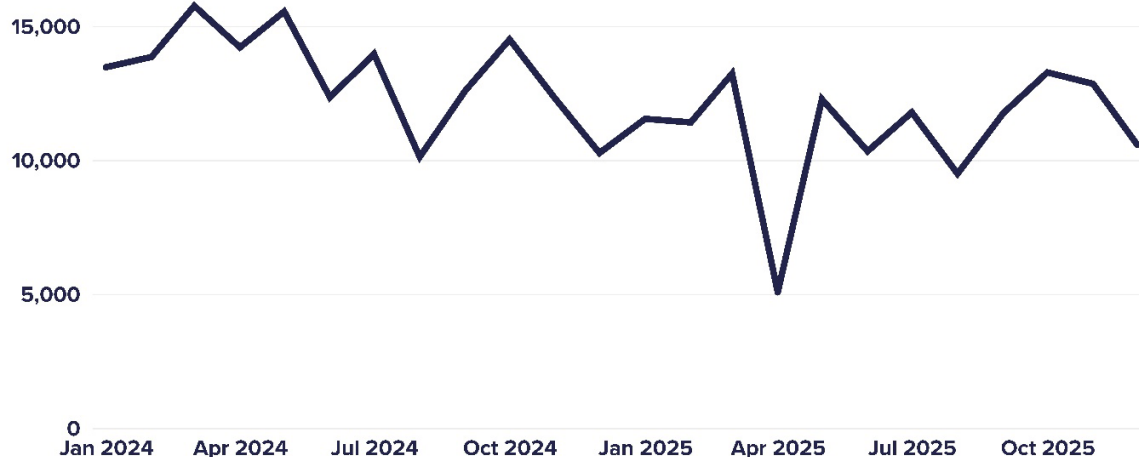
Key indicators for 2025



Rank by number of asylum applications 4	Rank per capita (applications per 1M inhabitants) 6	Share of applications in EU+ 16.2%	Recognition rate 15%
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Indicator	2025	2024	% change	Top 3 countries of origin
Asylum applications	133,520	158,867 ↓	-16%	Bangladesh (21%), Peru (12%), Egypt (9%)
Pending cases (Dec '25)	257,482	227,127 ↑	13%	Bangladesh (15%), Peru (12%), Pakistan (10%)
First instance decisions	115,899	85,203 ↑	36%	Bangladesh (29%), Egypt (10%), Pakistan (10%)
Refugee status	6,022	6,040 →	-0%	Nigeria (11%), Afghanistan (9%), Côte d'Ivoire (8%)
Subsidiary protection	11,431	10,372 ↑	10%	Burkina Faso (35%), Mali (22%), Pakistan (9%)
Negative	98,446	68,791 ↑	43%	Bangladesh (34%), Egypt (12%), Pakistan (10%)

Evolution of asylum applications, 2024-2025



For more developments, please consult the [Asylum Report 2026](#) and the [National Asylum Developments Database](#).





Sources

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- ⁴ United Nations High Commissioner for Refugees (UNHCR). (24 September 2025). [Minori stranieri non accompagnati: la Svizzera al fianco dell'Italia e di UNHCR, nasce il progetto rafforzare i servizi di accoglienza e protezione per i minori non accompagnati in Italia](#) [Unaccompanied minors: Switzerland joins forces with Italy and UNHCR to launch a project to strengthen reception and protection services for unaccompanied minors in Italy].
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