



Hungary

National developments in 2024



Issues from past years persisted in Hungary, with the ‘embassy procedure’¹ remaining in place and being codified in a Government Decree, which changed the legal basis of the measure from epidemiological reasons to a crisis situation due to the war in Ukraine.² Persons under a measure effecting their personal liberty were added to the categories which are exempt from this procedure, but this only applies when they did not enter the country in an irregular manner.³ The procedure has been applied since 2020, despite the CJEU ruling in 2023 which concluded that this practice limited effective access to the asylum procedure.⁴ In 2024, the CJEU ordered the government to pay a lump sum of EUR 200 million and a penalty payment of EUR 1 million per day of delay for failing to comply with the judgment C-808/18, hindering effective access to the asylum procedure, and impeding the right to remain pending a final decision on an asylum application.⁵ The court considered that this conduct was a “serious threat to the unity of EU law”.⁶ In one case, the Budapest District Court ruled that the national authority should have not relied on general epidemiological circumstances when refusing to issue travel documents for a family who submitted a declaration of intent to apply for international protection in the embassy procedure in 2021; however, since the CJEU found these rules contrary to EU law, the court noted that the national authority cannot be required to issue the travel documents any longer.⁷ In another case, the court concluded that the requirement for a prior declaration of intent should not be applied, following the CJEU judgment based on the primacy of EU law.⁸

The ECtHR continued to deliver judgements condemning Hungary for practices in the transit zones (which were in place between 2015-2020), such as violating the prohibition of collective expulsion, arbitrary detention (including of minors) and violating the prohibition of torture by depriving applicants of food and adequate healthcare.⁹ In addition, the court condemned Hungary in several cases for arbitrary detention pending a removal.¹⁰

In 2024, Hungary hosted a large group of displaced persons from Ukraine with temporary protection. A change in the scope of support resulted in several thousand – mainly women and children – needing to leave their accommodation and facing the risk of homelessness.¹¹ Since August 2024, only displaced persons having residency in zones directly impacted by the war at the time of the entry can receive accommodation support.¹² Several people requested to remain in their accommodation based on fairness considerations, but only a few were granted the request.¹³ Court cases were pending to rule on the legality of the evictions.¹⁴

The Budapest District Court ruled on eligibility for temporary protection of third-country family members of people with dual Hungarian-Ukrainian citizenship. It underlined that these people should not be in a less favourable position and their recognition as a beneficiary of temporary protection cannot be excluded solely on the ground of dual citizenship.¹⁵

More input from civil society:

- [European Council on Refugees and Exiles](#)
- [Hungarian Helsinki Committee | Magyar Helsinki Bizottság](#)

Hungary

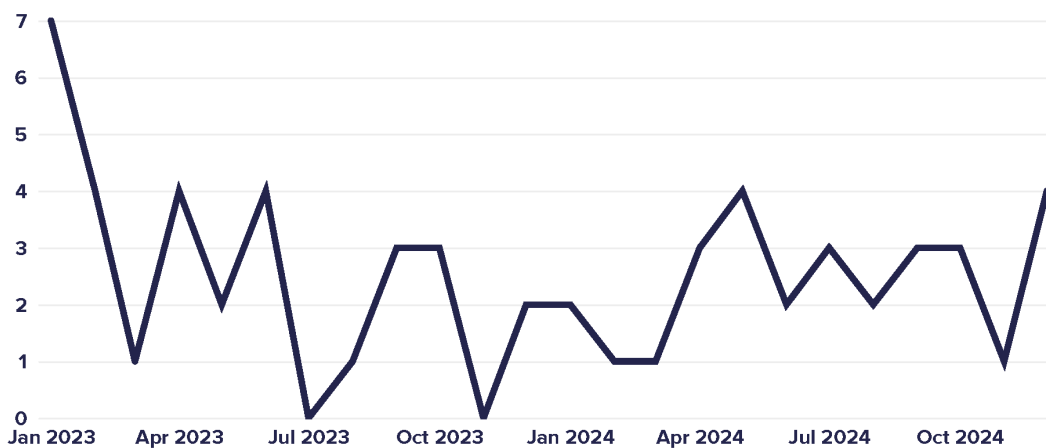
Key indicators for 2024



Rank by number of asylum applications 29	Rank per capita (applications per 1M inhabitants) 29	Share of applications in EU+ 0.0%	Recognition rate 58%
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Indicator	2024	2023	% change	Top 3 countries of origin
Asylum applications	29	31 ↓	-6%	Unknown (17%), Syria (14%), Nigeria (10%)
Pending cases (Dec '24)	16	15 ↑	7%	Nigeria (19%), Burundi (13%), Russia (13%)
First instance decisions	24	35 ↓	-31%	Unknown (25%), Russia (21%), Nigeria (8%)
Refugee status	8	11 ↓	-27%	Russia (50%), Unknown (25%), Myanmar/Burma (13%)
Subsidiary protection	6	11 ↓	-45%	Unknown (67%), Sudan (17%), Iran (17%)
Negative	10	13 ↓	-23%	Viet Nam (20%), Nigeria (20%), Russia (10%)

Evolution of asylum applications, 2023-2024



For more developments, please consult the [Asylum Report 2025](#) and the [National Asylum Developments Database](#).





Sources

¹ European Union Agency for Asylum (EUAA). (July 2023). [Asylum Report 2023](#).

² [361/2024. \(XI. 28.\) Korm. rendelet a menekültügyi eljárás átmeneti szabályainak alkalmazhatóságáról](#) [Government Decree 361/2024. (XI. 28.) on the applicability of the transitional rules of the asylum procedure], 28 November 2024. [23/2024. \(XII. 30.\) KKM rendelet a menedékjogi kérelem benyújtására irányuló szándéknilatkozattal kapcsolatban nagykövetségek kijelöléséről](#) [Decree No 23/2024 (XII. 30.) of the MFAT on the designation of embassies in connection with the declaration of intent to submit an asylum application], 8 April 2025. [330/2024. \(XI. 14.\) Korm. rendelet az Ukrajna területén fennálló fegyveres konfliktusra, illetve humanitárius katasztrófára tekintettel, valamint ezek magyarországi következményeinek az elhárítása és kezelése érdekében veszélyhelyzet kihirdetéséről és egyes veszélyhelyzeti szabályokról szóló 424/2022. \(X. 28.\) Korm. rendelet módosításáról](#) [Government Decree 330/2024. (XI. 14.) on the amendment of Government Decree 424/2022. (X. 28.) on the declaration of a state of emergency and certain emergency rules in view of the armed conflict and humanitarian disaster in the territory of Ukraine, and in order to prevent and manage their consequences in Hungary], 14 November 2024.

³ [494/2024. \(XII. 31.\) Korm. rendelet a menekültügyi eljárás átmeneti szabályainak alkalmazhatóságáról szóló 361/2024. \(XI. 28.\) Korm. rendelet eltérő szöveggel történő hatályba léptetéséről](#) [Government Decree No 494/2024 (XII. 31.) on the entry into force of Government Decree 361/2024. (XI. 28.) on the applicability of the transitional rules of the asylum procedure with a different text], 31 December 2024.

⁴ European Union, Court of Justice of the European Union [CJEU], [European Commission v Hungary](#), C-823/21, ECLI:EU:C:2023:504, 22 June 2023. Link redirects to the English summary in the EUAA Case Law Database.

⁵ European Union, Court of Justice of the European Union [CJEU], [European Commission v Hungary](#), C-123/22, ECLI:EU:C:2024:493, 13 June 2024. Link redirects to the English summary in the EUAA Case Law Database.

⁶ Court of Justice of the European Union. (2024, June 13). [Asylum policy: Hungary is ordered to pay a lump sum of 200 million euros and a penalty payment of 1 million euros per day of delay for failure to comply with a judgment of the Court of Justice](#).

⁷ Hungary, Budapest District Court [hu. Fővárosi Törvényszék], [Applicant v National Directorate-General for Aliens Policing \(Országos Idegenrendészeti Főigazgatóság, NDGAP\)](#), 11.K.701.893/2023/8, 18 July 2023. Link redirects to the English summary in the EUAA Case Law Database.

⁸ Hungary, Budapest District Court [hu. Fővárosi Törvényszék], [Applicant v National Directorate-General for Aliens Policing \(Országos Idegenrendészeti Főigazgatóság, NDGAP\)](#), 11.K.701.171/2024/5, 6 May 2024. Link redirects to the English summary in the EUAA Case Law Database.

⁹ Council of Europe, European Court of Human Rights [ECtHR], [K.P. v Hungary](#), No 82479/17, ECLI:CE:ECHR:2024:0118JUD008247917, 18 January 2024. Link redirects to the English summary in the EUAA Case Law Database. Council of Europe, European Court of Human Rights [ECtHR], [M.H. and S.B. v Hungary](#), Nos 10940/17 and 15977/17, ECLI:CE:ECHR:2024:0222JUD001094017, 22 February 2024. Link redirects to the English summary in the EUAA Case Law Database. Council of Europe, European Court of Human Rights [ECtHR], [S.H. v Hungary](#), 47321/19, ECLI:CE:ECHR:2024:0620JUD004732119, 20 June 2024. Link redirects to the English summary in the EUAA Case Law Database. Council of Europe, European Court of Human Rights [ECtHR], [Z.L. v Hungary](#), 13899/19, ECLI:CE:ECHR:2024:0912JUD001389919, 12 September 2024. Link redirects to the English summary in the EUAA Case Law Database. Council of Europe, European Court of Human Rights [ECtHR], [M.D. and Others v Hungary](#), No 60778/19, 19 September 2024. Link redirects to the English summary in the EUAA Case Law Database. European Court of Human Rights. (2024, June 20). [Case of F.O. and others v Hungary](#), Application No 9203/18. European Court of Human Rights. (2024, October 3). [Case of K.K.S. v Hungary](#), Application No 32660/18. European Court of Human Rights. (2024, October 3). [Case of A.P. v Hungary](#), Application No 18581/19.

¹⁰ Council of Europe, European Court of Human Rights [ECtHR], [L. v Hungary](#), No 6182/20, ECLI:CE:ECHR:2024:0321JUD000618220, 21 March 2024. Link redirects to the English summary in the EUAA Case Law Database. European Court of Human Rights. (2024, November 14). [Case of G.H. v Hungary](#), Application No 75727/17.

¹¹ Hungarian Helsinki Committee | Magyar Helsinki Bizottság. (2024, August 27). [Adják vissza a kárpátaljaiaknak a támogatott szálláshelyeiket!](#) [Give back the supported accommodation places for Transcarpathians!]. United Nations High Commissioner for Refugees (UNHCR). (2024, August 19). [UNHCR concerned by Hungary's legislative changes impacting Ukrainian refugee housing](#).

¹² [134/2024. \(VI. 28.\) Korm. Rendelet a veszélyhelyzet ideje alatt a szomszédos országban fennálló humanitárius katasztrófára tekintettel érkező személyek elhelyezésének támogatásáról és az azzal kapcsolatos egyéb intézkedésekről szóló 104/2022. \(III. 12.\) Korm. rendelet módosításáról](#) [Government Decree No 134/2024. (VI. 28.) on amending the Government Decree No 104/2022. (III. 12.) on supporting the placement of persons arriving from a

neighbouring country in state of humanitarian catastrophe during an emergency situation and other related measures], 2024, June 28.

¹³ Hungarian Helsinki Committee | Magyar Helsinki Bizottság. (2024, October 28). [Az ukrajnai menedékesek hiába várják a tárgyalásukat](#) [Ukrainians with temporary protection wait in vain for their trial]. United Nations High Commissioner for Refugees (UNHCR). (2024, August 19). [UNHCR concerned by Hungary's legislative changes impacting Ukrainian refugee housing](#).

¹⁴ Hungarian Helsinki Committee | Magyar Helsinki Bizottság. (2024, October 28). [Az ukrajnai menedékesek hiába várják a tárgyalásukat](#) [Ukrainians with temporary protection wait in vain for their trial].

¹⁵ Hungary, Budapest District Court [hu. Fővárosi Törvényszék], *Applicants v National Directorate-General for Aliens Policing (Országos Idegenrendészeti Főigazgatóság, NDGAP)*, 13.K.700.433/2023/7, 30 March 2023. Link redirects to the English summary in the EUAA Case Law Database.

