

2.8.3. Togdheer

☐ (a) Background

According to a UNOCHA Administrative Reference Map, Togdheer region shares an international border with Ethiopia. Internally, it borders the regions of Wogoyi Galbeed, Sool, and Sanaag. It consists of four districts: Sheikh, Owdweyne, Burco (or Burao) and Buhodle (or Buuhoodle). The region's capital is Burco (or Burao).[1367](#) Information related to Buhodle district is covered [in section 2.7.1 Sool](#).

As of September 2024, sources variously estimated the population of Togdheer region at 860 684 (IPC),[1368](#) and 363 403 (IOM).[1369](#) Togdheer region is mainly inhabited by Habar Yunis and Habar Je'lo (also known as Habar Jeclo) clans. Along with other minority sub-clans considered to be a part of the Habar Yunis clan, members of the Idagalle are living in the region west of Burco.[1370](#) All three[1371](#) political parties in Somaliland, Kulmiye, Waddani and Kaah, 'are headed by leaders from the Habar Jeclo' clan.[1372](#) In the November 2024 Somaliland presidential elections, elders of the Habar Je'lo clan 'declared their endorsement of Waddani party's opposition candidate, Abdirahman Abdillahi Cirro',[1373](#) claiming that former president Muse Bihi Abdi supported his Habar Awal clan while in power. Prominent Habar Je'lo clan members also said they had been the ones most affected by the fighting in Sool ([see section 2.7.1 Sool](#)) that broke out under Bihi's presidency.[1374](#) Abdirahman Mohamed Abdullahi ('Cirro') is a member of the Habar Yunis clan[1375](#) and won the 13 November 2024 elections with 63.92 % of the vote.[1376](#)

☐ (b) Actors' presence and conflict dynamics

Al-Shabaab control areas, presence and influence, along with other actors

According to [Map 3](#) Somalia – Approximate Territorial Control as of 31 March 2025 and [Map 2](#) Somalia – Approximate Territorial Control as of 1 April 2023, Al-Shabaab did not control any territory in Togdheer region. The entire region, including the cities of Owdweyne and Burco, was reported to be under the control of the 'Somaliland administration (separatist)'.[1377](#) For information regarding control areas in Buhodle district please [see section 2.7.1 Sool](#).

The Gacaan Libaah militia is associated with the Habar Yunis clan (Garhajis, Isaaq),[1378](#) and 'launched its insurgency' in July 2023. The group was based in based in the Ga'an Libaah mountain range.[1379](#) Another group, the 'so-called Jeegaan alliance' (also known as 'Baha Iidoor' clan alliance or Jeegaanta Somaliland)[1380](#) is a coalition of Habar Je'lo and Habar Awal[1381](#) (including members of the Isse Muse sub-clan of the Habar Awal) clans.[1382](#) As of early September 2023, 'Go'da-Weyn, Libi Sagaalo, Haji Salah (Xaaji Saalax), Duruqsi, Hahi (Xaaxi), Biyo Fadhiisinka, Raydab Khaatumo, Go'da Yar, Warabeye (Waraabeeye), Dabagorayaale, Salahley (Sallaxley), Qalo'ato (Qaloocato), and other small settlements' were reportedly controlled by the Gacaan Libaah.[1383](#) In September 2023, Somaliland President Muse Bihi agreed to a settlement in a long-running election-related dispute and offered to pardon the Gacaan Libaah militia in exchange for disbanding. The group accepted the offer and demobilised.[1384](#) However, in June 2024, Bihi declared that members of the Gacaan Libaah movement who rebelled against the government in August 2023 would be placed on trial, contradicting the agreement.[1385](#)

Conflict dynamics

In May 2023, the Somaliland Army responded to inter-clan clashes that erupted in villages near Burco, involving two Isaaq sub-clans,¹³⁸⁶ resulting in two deaths.¹³⁸⁷ In July 2023, Somaliland forces clashed with the newly created Gacaan Libaah militia¹³⁸⁸ in Togdheer’s Gacaan Libaah mountains.¹³⁸⁹

In August 2023, Somaliland security forces were ambushed in Godayar district, Togdheer region, by a ‘newly-formed militia composed of members of Haber Yonis clan’, resulting in the killing of nine Somaliland security force members¹³⁹⁰ and the wounding of seventeen others.¹³⁹¹ Please also [see section 2.8.2 Wogoyi Galbeed](#) as this incident may have been mistakenly attributed to Togdheer region.

Between late September and early October 2023 clan tensions in Togdheer's capital, Burco, and Sanaag's capital, Erigabo, were reported, leading to minor skirmishes.¹³⁹² For example, on 19 September 2023, Habar Yunis clan members clashed with members of the Isse Muse clan, a sub-clan of Habar Awal, the clan former Somaliland President Muse Bihi belongs to.¹³⁹³

No more recent information on conflict dynamics in Togdheer could be found.

☐ (c) Recent security trends

Security incidents, estimated civilian fatalities and casualties

Between 1 April 2023 and 21 March 2025, ACLED reported 21 security incidents in Togdheer region (without Buhodle district), including battles and violence against civilians, causing 17 fatalities. **Figure 25** below shows their evolution per type across the reference period.¹³⁹⁴ At district level, Burco recorded the most security incidents (13 incidents), followed by Owdweyne district (8 incidents).¹³⁹⁵

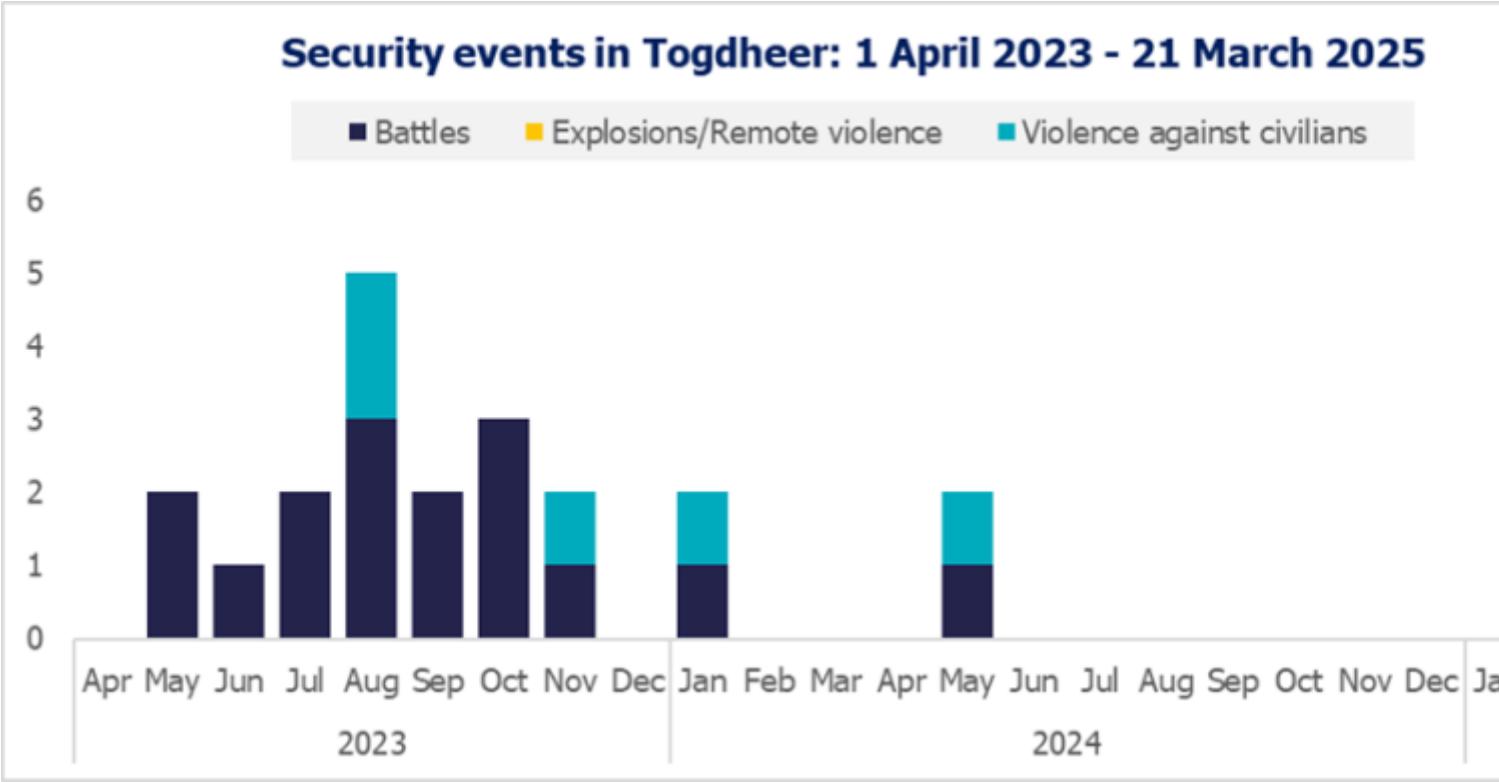


Figure 25. Evolution of ACLED security events coded ‘battles’, ‘explosions/remote violence’ and ‘violence against civilians’ between 1 April 2023 and 21 March 2025 in Togdheer.¹³⁹⁶

Conflict-related displacement

Between 1 April 2023 and 16 March 2025, 7 712 individuals were newly displaced from Togdheer (without Buhodle district) due to conflict or insecurity, according to the UNHCR PRMN. Of this group, 7 518

individuals were displaced within the same administrative region (without Buhodle), and of these 7 008 individuals were displaced within Burco. 194 individuals were displaced to other regions, including Sanaag and Wogoyi Galbeed. At district level, Burco recorded the highest number of individuals leaving for other regions (180). All 2 160 individuals arriving from other regions (including Buhodle) arrived in Burco district. 919 arrived from Caynabo district, with 840 of these arriving in September 2023.^{[1397](#)} For information on conflict-related displacement in Togdheer region prior to April 2023, please [see section 2.8.3 of the EUAA COI Report Somalia: Security Situation \(February 2023\)](#).

Other impacts on civilian life

UNOCHA recorded six humanitarian access incidents in Togdheer region (including Buhodle district) in the period from April to December 2023,^{[1398](#)} and another six in 2024.^{[1399](#)} In the period between October and December 2024, for example, the region ‘experienced significant food aid looting, leading to the suspension of a UN-led operation in SSC-Khaatumo administered areas.’^{[1400](#)}

^{[1367](#)}

UNOCHA, Somalia Administrative Reference Map, as of 20 July 2023, [url](#)

^{[1368](#)}

IPC, Somalia Acute food insecurity and acute malnutrition analysis July – December 2024, 23 September 2024, [url](#), p. 3

^{[1369](#)}

IOM, DTM Somalia – Baseline Assessment Dataset – Round 3 (February 2024 – September 2024), 3 December 2024, [url](#). IOM notes that ‘Regarding the regions in Somaliland state, DTM teams reached a low coverage of the settlements to be assessed. Therefore, the population figures displayed in this report are underestimated and should be interpreted with caution’.

^{[1370](#)}

EASO, Somalia – Security Situation, September 2021, [url](#), p. 150

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Somaliland National Electoral Commission, 5. Political Party Elections, n.d., [url](#)

^{[1372](#)}

International Crisis Group, Somaliland’s Peaceful Handover Withstands Neighbourhood Strains, 11 December 2024, [url](#)

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Kaab TV, Habar Jeclo Clan Elders Endorse Waddani Candidate Ahead of Somaliland Election, 10 October 2024, [url](#)

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Daljir, Latest Garxajis clan militia defeat of Somaliland army puts Muse Bihi between a rock and hard place, 11 August 2023, [url](#)

[1381](#)

Former Somaliland President Muse Bihi is a member of the Habar Awal clan. Somali Digest (The), Ethnic clashes in Somaliland escalate, threaten civil war, 19 September 2023, [url](#)

[1382](#)

Somali Digest (The), Ethnic clashes in Somaliland escalate, threaten civil war, 19 September 2023, [url](#)

[1383](#)

Somali Digest (The), Ga'an Libaah Movement increases territorial gains, 8 September 2023, [url](#)

[1384](#)

International Crisis Group, CrisisWatch – Somaliland: April 2023 – March 2025, n.d., [url](#)

[1385](#)

International Crisis Group, CrisisWatch – Somaliland: April 2023 – March 2025, n.d., [url](#)

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Halqabsi, Samakaab Clashes Between Somaliland and SSC Result in High Casualties, 16 May 2023, [url](#)

[1387](#)

International Crisis Group, CrisisWatch – Somaliland: April 2023 – March 2025, n.d., [url](#)

[1388](#)

Somali Digest (The), New insurgency inside Somaliland? Unidentified militia clashed with Somaliland forces in Golis Mountains, 30 July 2023, [url](#)

[1389](#)

International Crisis Group, CrisisWatch – Somaliland: April 2023 – March 2025, n.d., [url](#)

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[1391](#)

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[1395](#)

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EUAA analysis based on publicly available ACLED data. ACLED, Curated Data Files, Somalia, data covering 1 April 2023 to 21 March 2025, as of 26 March 2025, [url](#). Please note that data covering the entire month of March 2025 was not yet available during the drafting of this report.

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UNHCR, PRMN Datafile – Somalia, as of 21 March 2025, [url](#)

[1398](#)

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UNOCHA, Somalia: Humanitarian Access Snapshot: 1 October to 31 December 2024, 2 January 2025, [url](#), p. 2

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