

## 2.5.1. Actors involved and territorial control

In the reference period,[913](#) the SAF retained control over the country's north,[914](#) including the border with Egypt.[915](#)

With the onset of the conflict in mid-April 2023, the RSF claimed to control strategic locations in Northern state's Merowe city,[916](#) such as its airport and military base, after large numbers of RSF deployment there, [917](#) a claim which was dismissed by the SAF.[918](#) A mid-April 2023 article by the Middle East Media Research Institute (MEMRI) described Merowe city as 'a key part [...] of the SAF's home base' and Northern state as the 'heartland of Sudan's military'.[919](#)

In December 2023, the Sudan War Monitor reported that RSF forces had ventured into the countryside of River Nile state, without managing to establish a 'significant presence'[920](#) in the state described as one of the SAF's strongholds in the country by the Sudan Conflict Monitor, published by the Ayin Network and other organisations, in March 2024.[921](#) According to Political Geography Now, all the checkpoints on the unpaved routes through the desert connecting Mellit district in North Darfur with Al Dabbah city in Northern State, which had previously been controlled by a number of neutral and pro-SAF Joint Force groups, were taken over by the RSF in mid-April 2024.[922](#) A Sudan Times article reported that RSF-affiliated forces entered the Hajar al-Asal areas of River Nile state, close to the border with Khartoum state, on 13 October 2024.[923](#) ACLED reported on 14 October 2024 that the SAF had regained control of these areas.[924](#)

Reports indicated a presence of the SAF-supporting[925](#) Sudan Liberation Movement – Minni Minnawi (SLM-MM) forces in River Nile state's Shendi city.[926](#)

SAF-supporting Popular Resistance Forces, composed of civilians acting in self-defence, were reportedly present in most areas under SAF control, including Northern and River Nile states.[927](#)

In October 2024, the Africa Defense Forum (ADF) reported that many of the SAF's newly recruited fighters were from River Nile State[928](#) and the UN Human Rights Council noted that additional SAF training camps had allegedly been set up in River Nile state 'with the participation of girls under 18'.[929](#)

### [913](#)

The reference period for the North is between 15 April 2023 and 30 November 2024.

### [914](#)

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Sudan War Monitor, Map: Areas of Control in Central Sudan, 29 December 2023, [url](#)

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[928](#)

ADF, In Sudan, RSF Invokes Tradition to Force Children Onto Battlefield, 8 October 2024, [url](#)

[929](#)

UN Human Rights Council, Findings of the investigations conducted by the Independent International Fact-Finding Mission for the Sudan into violations of international human rights law and international humanitarian law, and related crimes, committed in the Sudan in the context of the conflict that erupted in mid-April 2023, A/HRC/57/CRP.6, 23 October 2024, [url](#), para. 224

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