

4.6.2. Legal representation for asylum-seeking children

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In 2023, FRA developed a manual for trainers of guardians, which is complemented by an [e-learning platform](#).¹⁰⁶³ In addition, together with the EUAA, two practical guides were developed for guardians as an introduction to international protection and to the asylum procedure.¹⁰⁶⁴

A lack of guardians for unaccompanied minor applicants was reported, for example, in Belgium, the Netherlands and Slovenia which caused delays in one being appointed. The Dutch Nidos highlighted that guardians had a high caseload, making it difficult to provide sufficient guidance for each child.¹⁰⁶⁵ In Slovenia, even though two public calls were launched, only a small number applied. The government planned to make amendments to address this issue. For unaccompanied minors in Slovenia, a new decree established a dedicated reception facility, which opened in April 2024.¹⁰⁶⁶

The reform of the Guardianship and Care Law came into effect in January 2023 in Germany. The changes mainly impact guardianship of adults and strengthens the self-determination of adults in need of support, in line with the CRPD. In addition, the new law includes provisions to ensure high-quality professional support. Children's rights and their guardians' duties were standardised. When a permanent guardian cannot be appointed immediately for a child, the family court will appoint a temporary guardian. This can also be the youth welfare office or a guardianship association, which must then appoint a member of the association.¹⁰⁶⁷

A bill proposal on guardianship and fostering children was approved by the Cypriot Council of Ministers to enhance protection and support for children in the care of the Social Welfare Services, currently the majority of them unaccompanied minor applicants.¹⁰⁶⁸

Amendments to the Law on International and Temporary Protection in Croatia specified that the guardian is obliged to start family tracing as soon as possible for unaccompanied children. In addition, confidentiality must be respected when managing information on a child and the family in order to not jeopardise the child's safety.¹⁰⁶⁹

The Network for Children's Rights noted that, even though a law on a national system of guardianship for unaccompanied minors was adopted in 2022 in Greece, its implementation was still not in force.¹⁰⁷⁰ The Greek Council for Refugees added that the procurement procedure for guardians was finalised in autumn 2023 and the first guardians were expected to be hired and trained until the end of 2023, to start in the beginning of 2024.¹⁰⁷¹

The ECtHR [found](#) a violation of the ECHR, Article 8, but not that of Article 3, for a minor who had arrived to Italy and was at first assessed to be an adult during an age assessment procedure that took place without

the appointment of a legal guardian. Even though he presented a birth certificate showing his age, the authorities did not apply the presumption of minor age, which the court underlined to be an inherent element of the right to respect for the private life of an unaccompanied minor.

The Administrative Court in Košice, Slovakia [found](#) serious misconduct by the authorities for not applying for a legal guardian for a 15-year-old child who was accompanied by an older brother. The court underlined that only parents or court-appointed guardians can be considered as a legal guardian for a minor. The procedural mistakes led to the child's detention, and the court also annulled the detention decision.

In 2023, the Association for Legal Intervention initiated the project "Support system for the reception of unaccompanied minor migrants in Poland" to ensure that a sufficient number of guardians for unaccompanied minors are available. The project targets lawyers wanting to be guardians and foster care institutions admitting foreign minors. [1072](#)

[1063](#) European Union Agency for Fundamental Rights. (2023, March 1). *Guardianship for unaccompanied children - A manual for trainers of guardians*. <https://fra.europa.eu/en/publication/2023/guardianship-unaccompanied-children-trainers-manual>

[1064](#) European Union Agency for Fundamental Rights. (2023, October 12). *Practical Tool for Guardians — Introduction to international protection*. <https://fra.europa.eu/en/publication/2023/practical-tool-guardians-introduction-international-protection>

European Union Agency for Fundamental Rights. (2023, October 12). *Practical Tool for Guardians — The asylum procedure*.

[1065](#) Nidos Foundation | Stichting Nidos. (2023). Input to the Asylum Report 2023.

[1066](#) Uredba o načinu zagotavljanja ustreznih nastanitve, oskrbe in obravnave mladoletnikov brez spremstva [Regulation on the method of ensuring adequate accommodation, care and treatment of unaccompanied minors], October 13, 2023.

[1067](#) Federal Ministry of Justice and Consumer Protection | Bundesministerium der Justiz. (2022, December 29). *Neues Vormundschafts- und Betreuungsrecht zum 1. Januar 2023: mehr Selbstbestimmung und bessere Qualität in der rechtlichen Betreuung [New guardianship and care law as of January 1, 2023: more self-determination and better quality in legal care]* [Press release].

<https://>

[1068](#) Ministry of the Interior | ???????????? ?? ?????????? ??????. (2023, February 22). ?? ?????????? ?????????? ?????????? ?? ??? ???????????? ??? ??? ?????????? ?????????? [The Cabinet of Ministers approved the new law for the adoption of children] [Press release].

[1069](#) Zakon o izmjenama i dopunama Zakona o međunarodnoj i privremenoj zaštiti [Law on Amendments to the Law on International and Temporary Protection]. (22 March 2023). https://narodne-novine.nn.hr/clanci/sluzbeni/2023_03_33_581.html

[1070](#) Network for Children's Rights | ?????? ?? ?? ?????????? ??? ??????. Input to the Asylum Report 2024.

[1071](#) Greek Council for Refugees | ???????? ?????????? ??? ??? ?????. Input to the Asylum Report 2024.

[1072](#) Association for Legal Intervention I Stowarzyszenia Interwencji Prawnej. Input to the Asylum Report 2024.

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